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E.O. 11652: GDS

TAGS: PFOR, OVIP (KISSINGER, HENRY A.)

SUBJECT: DAILY ACTIVITY REPORTS FROM THE BUREAUS, WEDNESDAY, JANUARY 21, 1976.

FOLLOWING ARE THE DAILY ACTIVITY REPORTS FROM THE BUREAUS FOR WEDNESDAY, JANUARY 21, 1976. EUR, NEA DID NOT SUBMIT REPORTS.

PM - GSVEST

TESTIMONY ON US-USSR CONVENTION ON ENVIRONMENTAL MODIFICATION

DEPUTY DIRECTOR GOODBY APPEARED WITH ADM. THOMAS
DAVIES OF ACDA BEFORE THE PELL SUBCOMMITTEE ON OCEANS AND
THE ENVIRONMENT OF THE SENATE FOREIGN RELATIONS COMMITTEE
TO DISCUSS THE ENMOD TREATY. DAVIES READ A PREPARED
STATEMENT WHICH GOODBY SUPPORTED. SENATOR PELL'S ENSUING
QUESTIONS WERE DIRECTED PRIMARILY AT THE PHRASE "WIDESPREAD, SEVERE, OR LONG-LASTING" WHICH HE THOUGHT LEFT A
LOOP-HOLE IN THE AGREEMENT. DAVIES DEALT WITH THE QUESTION EFFECTIVELY AND PELL LATER INDICATED THAT HE THOUGHT
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THIS PROBLEM WOULD HAVE TO BE LEFT TO FURTHER NEGOTIATIONS AND/OR PRACTICAL EXPERIENCE IN IMPLEMENTING THE TREATY.

L - GEORGE ALDRICH, ACTING

- -- I REVISED AND APPROVED A LETTER FROM INR (MR. SAUNDERS) TO THE PIKE COMMITTEE STAFF REFUSING TO AGREE TO DECLASSIFICATION OF THE AMALGAM OF CRITICISM OF THE CYPRUS POLICY THAT WAS GIVEN TO THE COMMITTEE IN LIEU OF THE BOYATT MEMORANDUM.
- -- I REVIEWED AND SUGGESTED SUBSTANTIAL REVISIONS IN THE VARIOUS OPTIONS BEING PREPARED FOR OUR POSITION IN THE U.N. SECURITY COUNCIL DEBATE ON NAMIBIA, WHICH WILL BEGIN NEXT WEEK.
- -- LEIGH AND FELDMAN TALKED WITH JUSTICE DEPARTMENT OFFICIALS CONCERNING THE DISTRICT COURT'S AWARD OF THE \$25,000 COUNSEL FEE IN THE ALLISON PALMER CASE. THE CIVIL DIVISION IS RECOMMENDING THAT THE SOLICITOR GENERAL NOT APPEAL THE ORDER. THE COURT DENIED A STAY OF ITS ORDER ON DECEMBER 23 AND THE JUSTICE DEPARTMENT IS URGING IMMEDIATE ACTION.
- -- FELDMAN MET WITH A DELEGATION OF OFFICIALS FROM THE STATE OF MAINE TO DISCUSS THE CONTINENTAL SHELF NEGOTIATIONS WITH CANADA.
- -- FELDMAN PREPARED A LETTER FOR THE DEPUTY COUNSEL TO THE PRESIDENT SUBMITTING AN EB SUMMARY OF FOREIGN AIR ROUTE CASES IN WHICH THE DEPARTMENT HAS MADE RECOMMENDATIONS TO THE PRESIDENT AND CONFIRMING OUR UNDERSTANDING THAT WE WILL BE GIVEN THE OPPORTUNITY TO CONSIDER ANY PROPOSED RECOMMENDATIONS TO THE PRESIDENT CONCERNING PROCEDURES BY WHICH U.S. FOREIGN RELATIONS INTERESTS ARE CONSIDERED IN THESE ROUTE CASES.

EB - THOMAS O. ENDERS

CONGRESSIONAL CONTACTS ON IEA PROGRAM GOING QUITE WELL SO FAR.

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MY TALK WITH JOHN DINGELL, HEAD OF THE HOUSE COMMERCE COMMITTEE ENERGY SUBCOMMITTEE, TODAY CONFIRMS THE ENCOURAGING PATTERN OF OUR CONTACTS SO FAR IN THE IEA LONG TERM PROGRAM. DINGELL, THE KEY FACTOR ON THE HOUSE SIDE ON PRICE LEGISLATION IN ENERGY, HAS BEEN A LONG OPPONENT OF THE MINIMUM SAFEGUARD PRICE. BUT HE TOLD ME THIS TIME THAT HE DIDN'T HAVE ANY PROBLEM WITH THE APPROACH WE ARE NOW TAKING, OF COMMITTING THE EXECUTIVE TO THE MINIMUM SAFEGUARD PRICE, NOTING THE LAWYERS ARGUMENT THAT WE HAVE THE TARIFF AUTHORITY TO ENFORCE IT, BUT ALLOWING THAT IT WOULD BE DESIRABLE TO CONFIRM THE AUTHORITY WHEN AND AS THE COMMITMENT WERE IMPLEMENTED.

I HAVE NOT, AND WILL NOT BE ABLE TO, REACH JACKSON ON THIS ISSUE BECAUSE OF HIS CAMPAIGN. HOWEVER, WE HAVE A SIMILAR REACTION FROM JACKSON'S STAFFERS.

I WILL BE CHECKING THIS NOLO CONTENDERE ATTITUDE MORE WIDELY. BUT WHAT I HAVE SO FAR SUGGESTS THAT CONGRESSIONAL DOUBTS AND HOSTILITY ARE SUBSTANTIALLY LESS NOW THAT WE HAVE COMPROMISED ON THE ENERGY BILL THEN THEY WERE EARLIER.

ARA - ROGERS

BINDER -- I LUNCHED WITH BINDER, TO TALK OVER HIS VISIT WITH TORRIJOS TO CUBA. HE LIKED THE PANAMANIANS' REACTION TO THE CUBANS; SOCIALISM TERRIFIED THEM. AND HE THOUGHT TORRIJOS HANDLED HIMSELF SUPERBLY, GIVING AWAY NOTHING ON ANGOLA OR PUERTO RICO BUT STRENGTHENING HIS HAND BACK HOME. DAVID TAKES PERSONAL CREDIT FOR SMOKING CASTRO OUT ON THE PRESENCE OF CUBAN TROOPS IN ANGOLA.

MEANY -- FOR REASONS STILL NOT ENTIRELY CLEAR,
PRESIDENT MEANY SPENT AN HOUR AND A HALF TODAY WITH ME.
THE MEETING HAD BEEN BREWING FOR SOME TIME. HE LIKES
YOU, BUT THINKS HE DOES NOT ENTIRELY AGREE ON DETENTE.
"IF THE RUSSIANS MOVE, WE SHOULD MOVE. IF THE RUSSIANS
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DON'T MOVE, WE SHOULDN'T MOVE." MOST OF THE CONVERSATION WAS DIRECTED AT PANAMA; WE MADE SOME PROGRESS ON THAT SCORE. HE IS CLEAR THAT CHANGE IS NECESSARY FROM THE 1903 TREATY.

EXERCISE UNITAS -- THE ADMIRAL COMMANDING THE ANNUAL JOINT NAVAL EXERCISES INVOLVING THE US NAVY AND SEVERAL OF THE LATIN AMERICAN NAVIES CAME IN TO BRIEF US ON THE RESULTS OF THIS YEAR'S OPERATIONS. HE RATES HIS TRIP A PUBLIC RELATIONS TRIUMPH. ITS PRACTICAL SIGNIFICANCE MAY BE ANOTHER MATTER.

NARCOTICS AND MEXICO -- BILL LUERS WORKED WITH THE DOMESTIC COUNCIL STAFF ON A REPLY TO PRESIDENT ECHEVERRIA'S PROPOSAL FOR PARALLEL COMMISSIONS TO DEAL WITH DRUGS. WE WILL PREPARE A POSITIVE REPLY FROM PRESIDENT FORD AND WORK THE MEXICAN PROPOSAL INTO PREPARATIONS FOR THE PRESIDENT'S PROPOSAL TO CONGRESS.

ILLEGAL ALIENS -- LUERS ALSO ACCOMPANIED LARRY
EAGLEBURGER TO A MEETING CHAIRED BY ATTORNEY GENERAL
LEVI OF THE DOMESTIC COUNCIL COMMITTEE ON ILLEGAL ALIENS.

EA-ROBERT H. MILLER, ACTING

FRASER AMENDMENT ACTIVITY - TODAY BILL GLEYSTEEN MET WITH CONGRESSMEN FOUNTAIN AND BIESTER IN OUR CONTINUING EFFORT TO DISCOURAGE MEMBERS OF HIRC FROM SUPPORTING THE FRASER AMENDMENT CALLING FOR THE WITHDRAWAL OF U.S. FORCES FROM KOREA.

NORTH PACIFIC SECURITY - GLEYSTEEN ALSO MET WITH JAPAN DEFENSE AGENCY VICE MINISTER KUBO WHO WAS ESPECIALLY INTERESTED IN OUR ASSESSMENT OF THE KOREAN SECURITY SITUATION AND OF SINO-SOVIET RELATIONS. HE EXPRESSED STRONG HOPE THAT THERE WILL BE NO ABRUPT CHANGES IN U.S. FORCE DEPLOYMENTS IN THE NORTH ASIAN AREA.

IO - LEWIS

1. THE ARAB RESOLUTION HAS NOT YET BEEN TABLED; SECRET

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THE ARAB GROUP IS STILL NEGOTIATING POSSIBLE CHANGES WITH THE NON-ALIGNED REPRESENTATIVES ON THE COUNCIL AND EXPECT TO TABLE A TEXT JANUARY 23. LEBANESE DEVELOPMENTS ARE REPORTEDLY COMPLICATING THE SITUATION FOR THE ARABS IN NEW YORK IN REACHING AGREEMENT. USUN ANTICIPATES, HOWEVER, A VOTE BY SATURDAY AFTERNOON.

- 2. AMBASSADOR SILBERMAN COMPLETED HIS CONSULTATIONS FOR HIS ILO MISSION AND LEFT TO RETURN TO EUROPE WITH A LETTER OF ENDORSEMENT FROM THE PRESIDENT FOR HIS MISSION AND FULL AGREEMENT ON PRIORITIES WITH ALL THE KEY WASHINGTON ACTORS.
- 3. WE HAD A THOROUGH REVIEW WITH CHRIS VAN HOLLEN OF SRI LANKA'S PIVOTAL ROLE THIS YEAR AS HOST FOR THE NEXT NON-ALIGNED SUMMIT IN AUGUST. WE AGREED WITH HIM ON A NUMBER OF WAYS TO IMPROVE OUR EFFORTS TO INFLUENCE KEY DELEGATIONS IN ADVANCE OF THAT CONFERENCE AND TO STRENGTHEN EMBASSY COLOMBO'S CAPACITY TO REPORT ON PREPARATIONS FOR IT AND ITS OUTCOME.
- 4. ALONG WITH OTHERS FROM THE DEPARTMENT, I ATTENDED A BRIEFING AT THE WHITE HOUSE BY THE PRESIDENT FOR ALL SUB-CABINET OFFICIALS ON HIS BUDGET MESSAGE TO CONGRESS.

AF - WILLIAM E. SCHAUFELE, JR.

TELEVISION INTERVIEWS: THROUGH AN ARRANGEMENT MADE BY PA I PARTICIPATED IN DIRECT LINE TELEVISION INTERVIEWS

WITH STATIONS IN ATLANTA, HOUSTON, INDIANAPOLIS,
MINNEAPOLIS-ST.PAUL, SAN FRANCISCO, ST. LOUIS AND LOS
ANGELES. THE QUESTIONING WAS RESTRAINED AND PROVIDED AN
OPPORTUNITY TO PRESENT OUR VIEWS DIRECTLY TO AUDIENCES
WE WOULD NOT NORMALLY REACH EXCEPT IN AN UNCERTAIN NETWORK
ARRANGEMENT

KENYAN CHARGE: THE KENYAN CHARGE PAID A COURTESY CALL AND REITERATED KENYA'S FAVORABLE POSITION ON ANGOLA. HE SECRET

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EXPRESSED THE THOUGHT THAT KENYA WOULD BE RECEPTIVE TO PLAYING A MEDIATORY ROLE AS IT HAS DONE TWICE - UNSUCCESSFULLY - IN THE PAST.

CFR STUDY ON HORN: ED MULCAHY RETURNED FROM THE FIRST OF A SERIES OF COLLOQUIES ON THE HORN OF AFRICA AT THE COUNCIL ON FOREIGN RELATIONS WHICH IS PREPARING A MAJOR STUDY ON THE SUBJECT.

ANGOLA: DEMOCRATIC STUDY GROUP: I APPEARED BEFORE ABOUT 20 MEMBERS OF THE DEMOCRATIC STUDY GROUP WHICH WAS PREDICTABLY HOSTILE TO OUR ANGOLAN POLICY. THEIR QUESTIONS RANGED FROM WHY ARE WE THERE IF WE HAVE NO VITAL INTEREST? TO SINCE OUR INTEREST IS MAINLY TO GET THE SOVIETS OUT WHY NOT DEAL DIRECTLY WITH THEM RATHER THAN PROVIDING ASSISTANCE TO ONE SIDE? GENERALLY THE QUESTIONING WAS LESS QUERULOUS AND SHARP THAN I EXPECTED.

TOMORROW: I WILL BE IN NEW YORK IN THE MORNING AND HAVE TENTATIVE MEETINGS WITH THREE MEMBERS OF THE BLACK CAUCUS AND A NEWSWEEK CORRESPONDENT.

H-KBJENKINS

1. INTELLIGENCE. THE PIKE COMMITTEE IS PREPARING TO INCLUDE IN ITS FINAL REPORT MATERIAL THAT HAD PREVIOUSLY BEEN CONSIDERED AS "NOT RELEASABLE" BY AGREEMENT BETWEEN THE WHITE HOUSE AND THE COMMITTEE. THE COMMITTEE VOTED DOWN A MOTION TO DELETE THE MATERIALS FROM THE FINAL REPORT CLAIMING THAT THE AGREEMENT WITH THE PRESIDENT COULD NOT BE CONSIDERED AS APPLYING TO THE COMMITTEE'S FINAL REPORT. I AM MEETING WITH EAGLEBURGER AND SAUNDERS ON THE REPORT WHICH WE HAVE NOW RECEIVED.

IN THE SENATE MIKE MANSFIELD KICKED OFF RIBICOFF'S GOVERNMENT OPERATIONS COMMITTEE HEARINGS ON THE ESTABLISHMENT OF AN INTELLIGENCE OVERSIGHT COMMITTEE BY CALLING FOR A SENATE COMMITTEE TO OVERSEE ACTIVITIES OF THE ENTIRE INTELLIGENCE COMMUNITY. WHILE MANSFIELD WOULD GIVE THE COMMITTEE A BROAD MANDATE, INCLUDING AUTHORIZATION AUTHORITY, HE STOPPED SHORT OF SUGGESTING ABSOLUTE VETO

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POWER. DURING THE Q & A MANSFIELD MADE A POINT OF STATING THAT HE CONSIDERS LEGISLATION TO CREATE AN OVERSIGHT COMMITTEE TO BE A PRIORITY ITEM AND THAT AS SOON AS RIBICOFF'S COMMITTEE AND THE RULES COMMITTEE HAD ACTED HE WOULD PUSH FOR RAPID SENATE ACTION. RIBICOFF RESPONDED TO THIS BY STATING THAT HE HOPED TO HAVE A COMMITTEE REPORT NO LATER THAN MARCH 1. CHURCH ECHOED MOST OF MANSFIELD'S PROPOSAL GOING SOMEWHAT FARTHER IN ALLOWING THE SENATE THE POWER TO BLOCK WHAT IT MIGHT

CONCEIVE OF AS ILL-ADVISED SECRET OPERATIONS.

TOWER TESTIFIED IN OPPOSITION TO A SENATE OVERSIGHT COMMITTEE SAYING HE REGARDED IT AS "A SIMPLISTIC AND PREMATURE SOLUTION TO A COMPLICATED PROBLEM."

- 2. MEXICAN ARRESTS. FASCELL WILL RESUME OVERSIGHT HEARING NEXT TUESDAY ON MISTREATMENT OF U.S. CITIZENS IN MEXICAN JAILS. COMMITTEE STAFF HAS ADVISED US THAT WE CAN EXPECT QUESTIONS REGARDING YOUR LETTER TO FORMER FOREIGN MINISTER RABASA PROTESTING THE HANDLING OF AMERICAN PRISONERS, THE EXISTENCE OF WHICH WAS SOMEHOW LEAKED TO T;E PRESS AND THEN SUBSEQUENTLY DENIED BY THE DEPARTNENT. WALENTYNOWICZ WILL BE THE PRINCIPAL WITNESS, OUT ARA HAS BEEN ADVISED TO HAVE SOMEONE PRESENT TO FIELD THIS QUESTION WHEN IT IS RAISED.
- 3. CONCORDE. THE STAFFER FOR THE COMMERCE SUBCOMMITTEE ON AVIATION TOLD US THAT SENATORS MAGNUSON AND CANNON DECIDED TODAY TO DELAY FURTHER MARKUP OF THE AIRPORT H-KBJENKINS

AND AIRWAYS DEVELOPMENT BILL UNTIL AFTER SECRETARY COLEMAN'S ANNOUNCEMENT ON THE CONCORDE THE FIRST WEEK IN FEBRUARY. WEICKER STILL PLANS TO INTRODUCE A RIDER WHICH WOULD EFFECTIVELY BAN THE CONCORDE PERMANENTLY, THUS GOING BEYOND THE SIX-MONTH BAN IN THE HOUSE BILL. WE UNDERSTAND THAT MAGNUSON AND CANNON ARE CONFIDENT THE RIDER CAN BE DEFEATED IN COMMITTEE. CHANCES LOOK MUCH LESS FAVORABLE IN THE LIKELY EVENT OF A FLOOR VOTE. WE ARE WORKING CLOSELY WITH DOT IN DEVELOPING STRATEGY. SECRET

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4. SECURITY ASSISTANCE. WE CONTINUED OUR MEETINGS WITH THE SFRC STAFFERS TO REACH A COMPROMISE OF THE SECURITY ASSISTANCE BILL. WE FEEL THAT THEY HAVE NOW REACHED THE LIMITS OF THEIR DESIGNATED AUTHORITY AND WE STILL FIND OURSELVES WITH MAJOR AREAS OF DIFFERENCE (HUMAN RIGHTS,

AGENT FEES, CONCURRENT RESOLUTIONS AND FUNDING). WE WILL

BE MEETING WITH THE WHITE HOUSE TOMORROW TO DISCUSS OUR NEXT STEP

- 5. 200-MILE BILL. DEBATE CONTINUED. BENTSEN OFFERED AN AMENDMENT, TO BE VOTED ON TOMORROW, THAT WOULD PLACE AN EMBARGO ON IMPORTS FROM COUNTRIES PRACTICING DISCRIMINATORY FISHING PRACTICES AGAINST U.S. FISHING BOATS. SISCO JOINED SECRETARY MORTON AND DEPUTY SECRETARY ELLSWORTH IN SIGNING A LETTER TO SENATE LEADERSHIP URGING RECOMMITAL OF THE BILL TO SENATE COMMERCE COMMITTEE FOR REVIEW. SPONSOR OF THE RECOMMITAL MOTION HAS NOT BEEN DETERMINED.
- 6. ON JANUARY 26 DICK VINE WILL BRIEF MEMBERS OF CONGRESS ATTENDING THE CANADIAN-U.S. INTERPARLIAMENTARY CONFERENCE, TO BE HELD IN FLORIDA, JANUARY 29-FEBRUARY 2.
- 7. CONFIRMATIONS. THE SFRC WILL HEAR GREENWALD, HINTON, QUAINTON, ANDERSON AND ARMSTRONG ON JANUARY 26. DEPREE, FAY, HARGROVE AND RIDGWAY WILL APPEAR ON THE 30TH.
- 8. CONGRESSIONAL DEBRIEFING FRANK VALEO. SPIKE DUBBS MET WITH SECRETARY OF THE SENATE FRANK VALEO TO DISCUSS HIS TRIP TO INDIA, PAKISTAN AND BANGLADESH. THE SESSION WAS IN KEEPING WITH OUR RENEWED EFFORTS TO DEBRIEF ALL CONGRESSIONAL TRAVELERS. VALEO WAS CLEARLY PLEASED WITH THE MEETING AND THE OPPORTUNITY TO EXCHANGE VIEWS

H/KBJENKINS

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9. ANGOLA. AS YOU KNOW AS A RESULT OF THE PRESIDENT'S INTERCESSION WITH ALBERT, THE HOUSE POSTPONED FLOOR ACTION ON THE DOD APPROPRIATIONS BILL WITH THE TUNNEY AMENDMENT UNTIL NEXT TUESDAY THE 27TH. AS PART OF THIS SCENARIO, YOU APPARENTLY WILL BE ASKED TO APPEAR BEFORE THE HOUSE APPROPRIATIONS COMMITTEE ON MONDAY MORNING THE 26TH. THE WHITE HOUSE STAFF IS CONSIDERING A TUESDAY MORNING SESSION WITH THE REPUBLICAN CONFERENCE, OR PERHAPS BROADEN IT TO INCLUDE DEMOCRATS, WHICH COULD BE ADDRESSED BY SISCO.

MEANWHILE, CONGRESSMAN BOWEN HAS RETURNED FROM MEETING WITH KAUNDA AND OTHER PRO-WESTERN AFRICAN LEADERS AND IS ATTEMPTING TO GET HIS OWN CAMPAIGN STARTED ON BEHALF OF CONTINUED SUPPORT FOR THE FNLA AND UNITA. AF IS WORKING ON AN UNCLASSIFIED STATEMENT AND DRAFT SPEECHES TO BE USED BY HIM AND OTHER SUPPORTERS

ON THE FLOOR.

BILL SCHAUFELE AND I MET WITH 24 MEMBERS OF THE DEMOCRATIC STUDY GROUP TONIGHT IN AN OFF-THE-RECORD SESSION. THEY WERE LARGELY CRITICAL AND CHARGED THAT OUR PRESENCE IN ANGOLA WAS PURELY AN ANTI-SOVIET POLICY FOR WHICH WE SHOULD USE OTHER POINTS OF PRESSURE ON MOSCOW - E.G., GRAIN SALES.

DOC MORGAN HAS REQUESTED THAT SCHAUFELE APPEAR IN OPEN SESSION BEFORE THE HIRC ON MONDAY SO THAT COMMITTEE MEMBERS WILL HAVE THE OPPORTUNITY TO HEAR OUR POSITION BEFORE VOTING ON TUNNEY AMENDMENT TUESDAY.

WE CONTINUE TO BE MODERATELY ENCOURAGED BY INDICATIONS THAT CONGRESSIONAL ATTITUDES ARE NOT AS FROZEN IN OPPOSITION AS WE HAD BEEN TOLD WE SHOULD ANTICIPATE. ON THE OTHER HAND, OUR FRIENDS ARE STILL ALMOST UNANIMOUS IN WARNING THAT THE TUNNEY AMENDMENT WILL PASS IF IT WERE VOTED UP OR DOWN TODAY. SISCO

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